

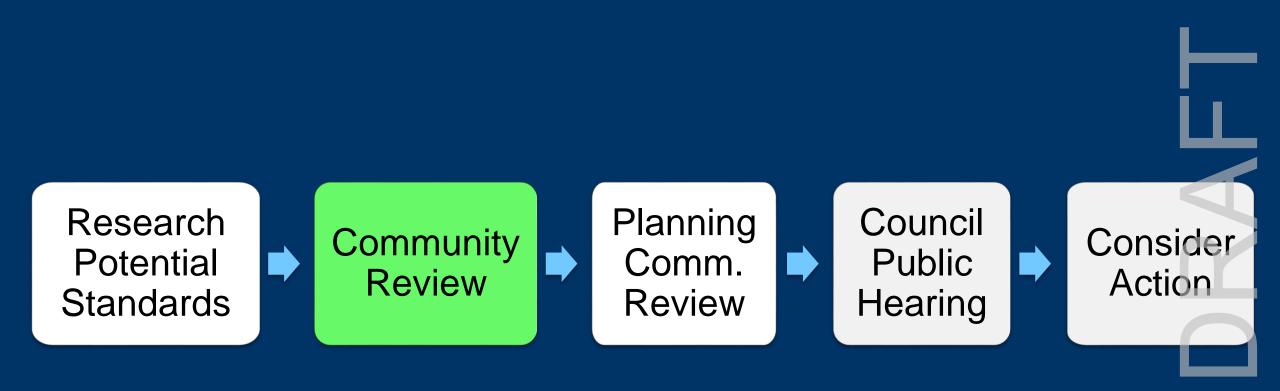
Proposed Changes to Blue Hill Form-Based Code

Public Info Meeting May 13, 2019

> Affordable Housing

> Stormwater

Text Amendment Process

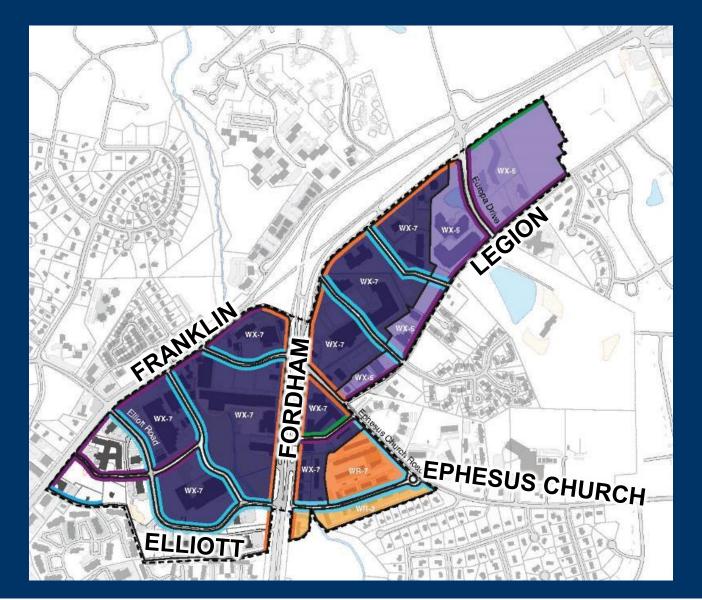


Staff Recommendation

- Receive the presentation
- Open the public hearing and receive public comment
- Continue hearing to June 26, 2019



Area Map



DRAFI

Town of Chapel Hill | 405 Martin Luther King Jr. Blvd. | www.townofchapelhill.org

Background: Affordable Housing

- Blue Hill (Ephesus-Fordham)
 District established in 2014 with a goal of creating 300 new affordable housing units
- Development of DHIC Project

 March 2018 Petition from Councilmembers: Identify additional affordable housing strategies



Affordable Housing -Possible Strategies

- Zoning Incentives
- Allocation of Tax Revenue
- Partnerships with Developers



Affordable Housing Changes

 Include Affordable Housing as part of the Purpose Statement of the Form-Based Code



"This Form District fosters a residential, mixed use and pedestrianfriendly area. <u>The Form District is also intended to support the</u> <u>Town's Goals for Creating a Place for Everyone and</u> <u>Nurturing Our Community, by promoting diverse and</u> <u>affordable housing options serving a range of income levels</u>."

Objectives for Change

 Preliminary step to support possible future strategies



Background: Stormwater

- May 12, 2014: Blue Hill Code adopted
 - Stormwater requirement: Treat 50% of post-construction impervious



 December 27, 2018: Session Law 2018-145 enacted (technical corrections bill)

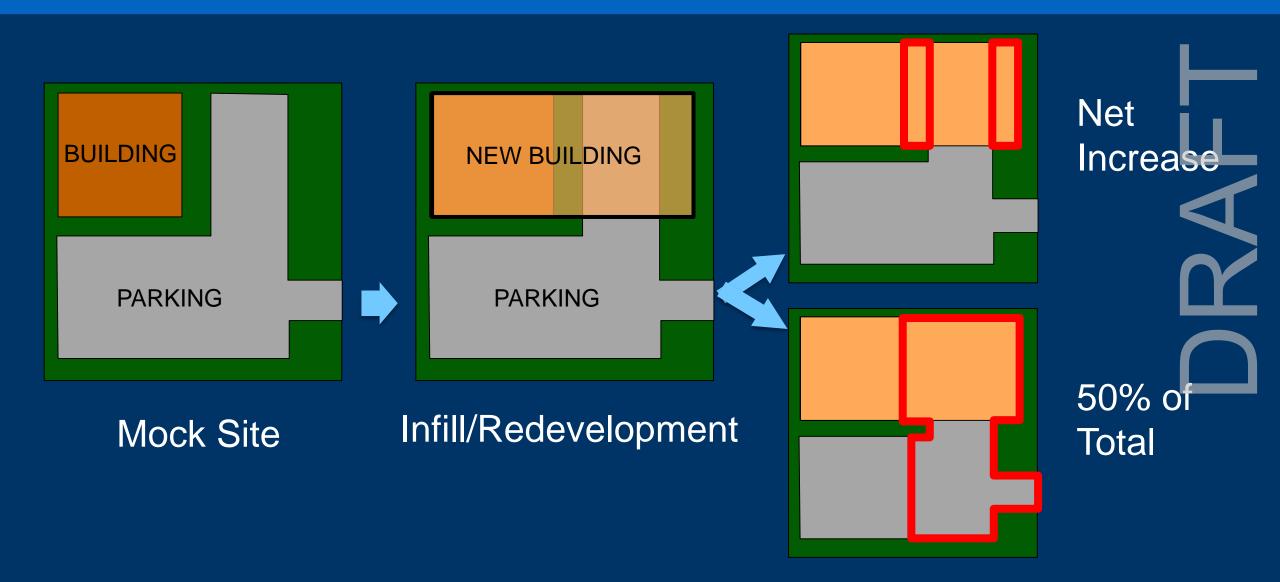
Local governments can only require stormwater treatment for the net increase in impervious area

Issue Created by New Legislation

- Stormwater treatment is a key community interest
- Blue Hill Form-Based Code structured with various tradeoffs
 - More density allowed, no Resource Conservation Districts (RCDs) required
 - Stormwater controls added to developed areas that were previously untreated



Net Increase vs 50% of Total Post-Construction



Summary of Stormwater Changes

Restructure Blue Hill Code to offer applicants a choice of 2 paths for project review

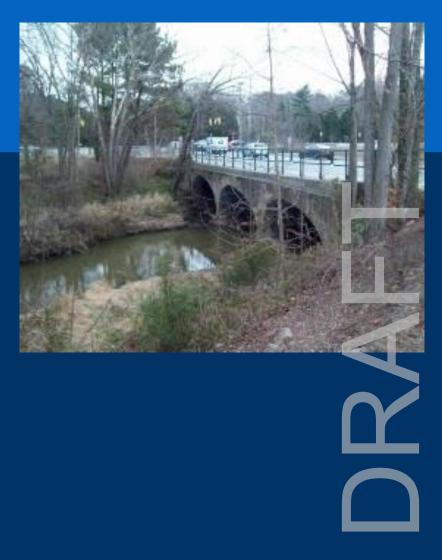


- 1. Conventional (standards similar to Community Commercial) Allows treatment of net increase in impervious area only, to satisfy State statute
- 2. Enhanced Development (maintains current Blue Hill standards) Increased development potential when more impervious area is treated

Objectives for Changes

 Restore the ability to improve stormwater treatment through Blue Hill development

 Keep changes simple where possible, to allow a quicker path to adoption



1. Conventional Path

STORMWATER REQUIREMENTS:

Treatment of net increase only

DIMENSIONAL STANDARDS:

Modeled closely after the CC (Community Commercial) district

Permitted Uses:		I
Most Commercial and Residential uses		
(no change from current Blue Hill)		
Max Density:	Max Floor Area	
15.0 units/acre	Ratio (FAR): 0.429	
Max Height:	RCDs:	
34 ft at setback	Required	÷
line, up to 60 ft		
interior to site		

1. Conventional Path

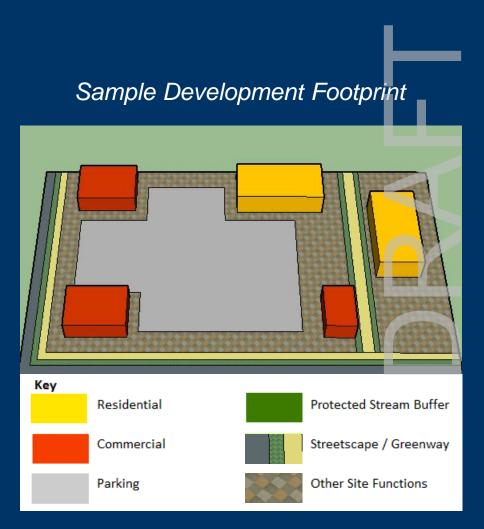
OTHER DEVELOPMENT STANDARDS:

As currently required in the Blue Hill District, where feasible

 Block Length limits, Outdoor Amenity Space, Building Form standards, etc

REVIEW PROCESS:

Council review of Special Use Permit (for any project over 20,000 sq ft of building / 40,000 sq ft of land disturbance)



2. Enhanced Development Path Voluntary, Incentivized

STORMWATER REQUIREMENTS:

Treatment of 50% total postconstruction impervious

DIMENSIONAL STANDARDS:

Current Blue Hill District standards (WX- and WR- Subdistricts)

Permitted Uses: Most Commercial and Residential use		
Max Density: indirectly limited by	Max Floor Area Ratio (FAR):	
Height, Setbacks,	indirectly limited by	
Open Space	Height, Setbacks, Open Space	
Max Height:	RCDs:	
Max neight.	NCDS.	
Up to 90 ft /	Not required	
7 stories		

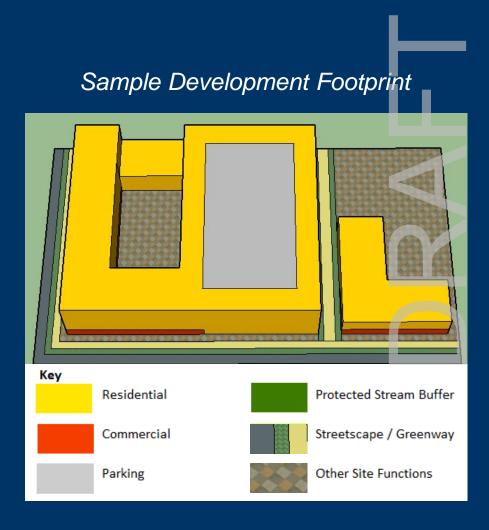
2. Enhanced Development Path

OTHER DEVELOPMENT STANDARDS:

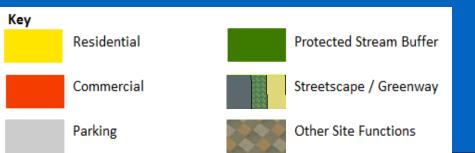
As currently required in the Blue Hill District

REVIEW PROCESS:

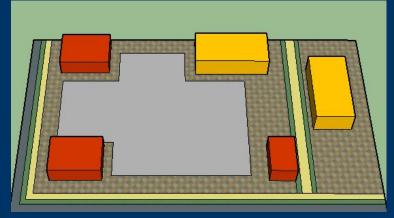
Staff review of Form District Permit CDC review for Certificate of Appropriateness



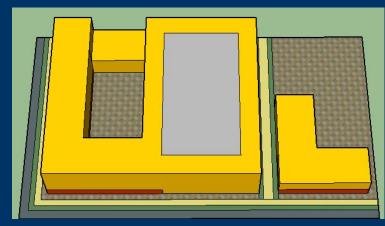
Development Scenarios



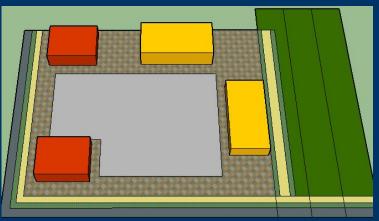
1A. Conventional Path, no stream

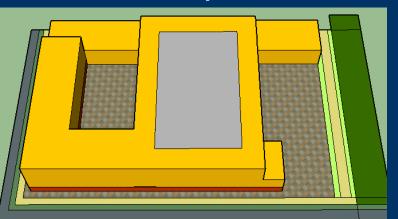


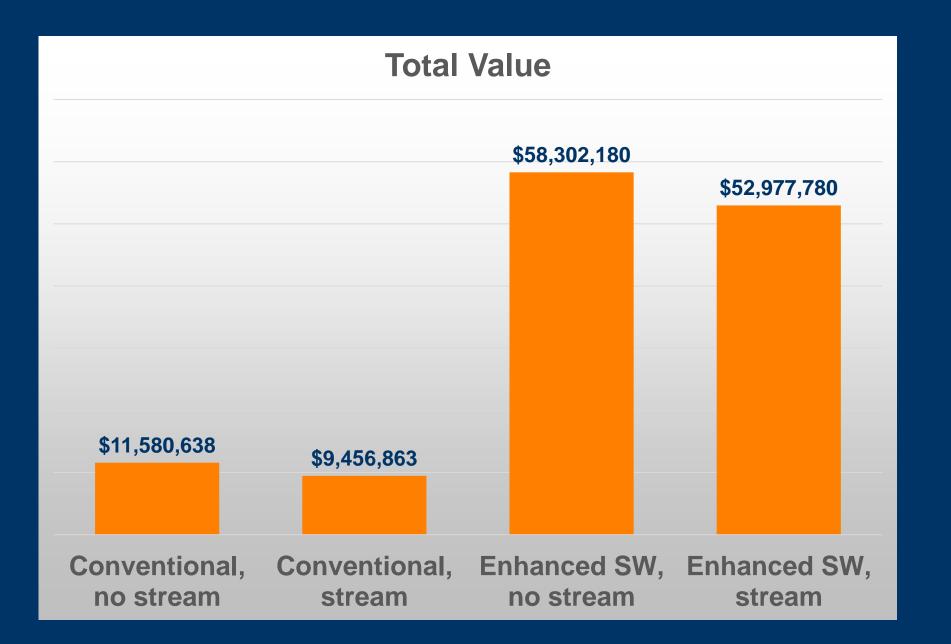
2A. Enhanced Development, no stream



1B. Conventional Path, with stream 2B. Enhanced Development, with stream











Financial Modeling

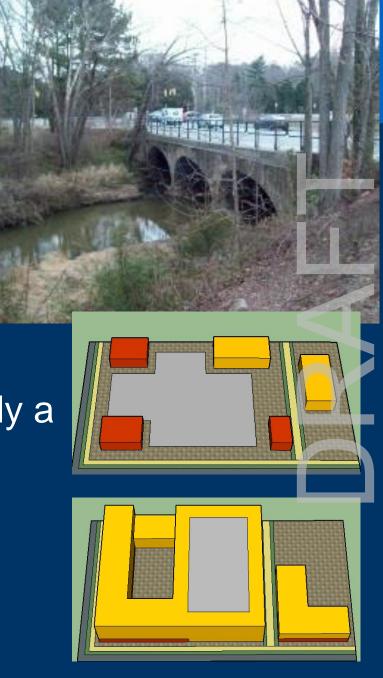
DEVELOPMENT POTENTIAL:

Building square footage reduced by ~80% under Conventional Path, due to FAR limits

STORMWATER COSTS:

Higher for Enhanced Development projects, but only a small portion of total development costs

LAND SHARE OF DEVELOPMENT COSTS: Very high under Conventional Path (23-25%) Developers typically look for 10% or less



Other Opportunities Considered

- IMPERVIOUS SURFACE LIMITS
 Less effective for sites already developed
- LOW IMPACT DEVELOPMENT STRATEGIES
 May be out of context in District
- INCREASED OPEN SPACE / GREEN SPACE
 Requires determination of standards
- RAINWATER CAPTURE AND REUSE
 Effectiveness depends on irrigation needs



Charlotte Experience

- Previously required development to treat <u>any existing</u> impervious area if it:
 - Disturbed more than one acre of land, and



- Resulted in at least 24% impervious area for site, or at least 20,000 sq ft of impervious area for commercial development
- No change to stream buffer requirements
- In response to new State law, City is now only requiring treatment for <u>net increase</u> in impervious area
- No other known actions at this time



Stakeholder Engagement

Town Council

Environmental Stewardship Advisory Board Stormwater Mgmt Utility Advisory Board Housing Advisory Board **Planning Commission** Blue Hill property owners & managers **General Public**

Stakeholder Input

- Support for this approach given the limitations on what we can regulate
- Water Quality and Affordable Housing are important to community
- Enhanced Development an attractive option for sites constrained by RCD's

Staff Recommendation

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Questions and Discussion



Proposed Changes to Blue Hill Code

- Add affordable housing to Purpose Statement
 Offer applicants a choice of 2 paths for project review
 - A. Conventional (standards similar to Community Commercial) Allows treatment of net increase in impervious area only, to satisfy State statute
 - B. Enhanced Development (maintains current Blue Hill standards) Increased development potential when more impervious area is treated