

OPEN THE PUBLIC HEARING FOR LAND USE MANAGEMENT ORDINANCE TEXT AMENDMENTS TO ESTABLISH NEW ZONING DISTRICTS FOR THE HISTORIC ROGERS ROAD NEIGHBORHOOD IN CHAPTERS 3 AND 6.

STAFF REPORT

TOWN OF CHAPEL HILL PLANNING DEPARTMENT Ben Hitchings, Director Corey Liles, Principal Planner

PROPERTY ADDRESS

PUBLIC HEARING DATE

REQUESTED BY

Historic Rogers Road Neighborhood (see map below)

April 17, 2019

Town of Chapel Hill

STAFF'S RECOMMENDATION

That the Council open the Public Hearing, receive public comment, and continue the Public Hearing to May 22, 2019.

ITEM OVERVIEW

The Towns of Chapel Hill and Carrboro have partnered on a project to establish new zoning standards for the Historic Rogers Road Area. This effort is designed to reflect the interests of residents and implement the recommendations of Rogers Road: Mapping Our Community's Future.

PROJECT OVERVIEW & BACKGROUND

The Historic Rogers Road area of northwest Chapel Hill and northern Carrboro extends from Homestead Road to Eubanks Road. It is a legacy community originating from black-owned family farms and sawmills with settlement dating back to the 1700s. From 1972 through 2013, the Orange County Regional Landfill operated nearby. The Chapel Hill portion of the neighborhood is located outside municipal limits in the Town's Extra-Territorial Jurisdiction (ETJ).

A community-first planning effort for the future of the Rogers Road area, facilitated by the Marian Cheek Jackson Center, produced the report *Rogers Road: Mapping Our Community's Future* in May 2016. The report recommended that development should retain long-term residents, create connections with the larger community, preserve socioeconomic and cultural diversity for the future, and respect the physical/natural character of the neighborhood. It identified new zoning for the community as a primary action tool for implementing these recommendations. Availability of new sewer infrastructure underscores the value of updated zoning that provides clear direction on how the area should grow and develop.

Initiated in Fall 2018, the Rogers Road Zoning Initiative involved a series of public meetings at the RENA Community Center, a market analysis to better understand opportunities for businesses, a draft zoning code that responds to community interests, and a draft zoning map that would apply the zoning code to properties in the Historic Rogers Road Neighborhood.

DECISION POINTS

The Council has the legislative discretionary authority to approve or deny a request for amendment to the text of the Land Use Management Ordinance. The Land Use Management Ordinance establishes the intent of Zoning Atlas Amendments and Text Amendments by stating that, "In order to establish and maintain sound, stable, and desirable development within the planning jurisdiction of the Town it is intended that this chapter shall not be amended except:

- to correct a manifest error in this chapter; or
- because of changed or changing conditions in a particular area or in the jurisdiction generally; or
- to achieve the purposes of the Comprehensive Plan."

PROCESS

1.	Consultant Background Review	SeptNov. 2018
2.	Community Engagement	Oct. 2018- Jan. 2019
3.	Draft Zoning Strategies	December 2018
4.	Council Update	February 2019
5.	Draft Zoning Code	February 2019
6.	Additional Community Engagement	March 2019
7.	Advisory Board Review	March 2019
8.	Planning Commission Recommendation	April 2019
9.	Open Council Public Hearing	April 2019
10.	Close Council Public Hearing and Consider Action	May 2019

Note that the Town of Carrboro is conducting a parallel process to consider similar new zoning standards for the portion of the neighborhood in their jurisdiction.

PROJECT LOCATION Historic Rogers Road Area Boundary Duke Forest Landfill Site Property LIZZIE LN Greene Tract Legend Historic Rogers Road Area Carrboro Jurisdictional Limits Carrboro Corporate Limits Chapel Hill Jurisdictional Limits 2,000 Chapel Hill Corporate Limits Railroad (challenges for future road connectivity) 1 inch = 1,000 feet

FISCAL IMPACTS & RESOURCES

The project zoning consultant, Renaissance Planning Group, Inc., is developing Rogers Road Zoning Standards under a contract with the Town of Chapel Hill for \$47,755.

The project market study consultant, Business Street, completed a market analysis for the Rogers Road area under a contract with the Town of Chapel Hill for \$15,000.

The Town of Carrboro will reimburse the Town of Chapel Hill 25% of the costs incurred under these two contracts, based on the terms of Memorandum of Understanding. The share of costs for the Town of Chapel Hill draws from previously budgeted funds.

ATTACHMENTS

Parcels

- 1. Draft Staff Presentation
- 2. Technical Report
- 3. Drop-In Sessions Summary
- 4. Draft Resolution of Consistency with the Comprehensive Plan
- 5. Draft Ordinance A (Enacting the Text Amendment)
- 6. Draft Resolution B (Denying the Text Amendment)