

July 2, 2024

HDC-24-19

Historic District Certificate of Appropriateness

Status: Active

Submitted On: 5/9/2024

Primary Location

400 E FRANKLIN ST CHAPEL HILL, NC 27514

Owner

UNIVERSITY OF N C UNKNOWN ADDRESS CHAPEL HILL, NC 27514

Applicant

David Swanson 919-929-9000

david@swansonlandscapearchitecture.com

♠ 238 Seminole Drive

david@swansonlandscapearchitecture.com Chapel Hill, NC 27514

Certificate of Appropriateness Form

Historic District

Franklin-Rosemary

Application Type Check all that apply

Minor Work is exterior work that does not involve any substantial alterations, and do not involve additions or removals that could impair the integrity of the property and/or the district as a whole. See Chapel Hill Historic Districts Design Principles & Standards ("Principles & Standards") (p. 9-11) for a list of minor works. Please contact Town Staff to confirm if you believe the project is classified as "minor work."

Historic District Commission Review includes all exterior changes to structures and features other than minor works

Maintenance or Repair Work	Minor Work (Defined by Design Standards)
Historic District Commission Review	COA Amendment
\checkmark	

Written Description

Describe clearly and in detail the physical changes you are proposing to make. Identify the materials to be used (siding, windows, trim, roofing, pavements, decking, fencing, light fixtures, etc.), specify their dimensions, and provide names of manufacturers, model numbers, and specifications where applicable. Consider including additional materials to illustrate your project, such as: - Photos and specifications for proposed exterior materials such as siding, trim, roof, foundation materials, windows, etc. - Renderings of the proposed work - Spec sheets

- New steel fencing in a traditional black finish, 4'-0" high, joined to existing fencing to provide a continuous, secure perimeter enclosure around the site.
 - New decorative steel gates in a traditional black finish: 1 double pedestrian gate at the main entrance walkway, 1 vehicular gate at the far end of the driveway, and 1 pedestrian gate next to the vehicular gate in the driveway.
 - New 4' high fieldstone piers at the main entrance walkway.

SEE ATTACHED WRITTEN DESCRIPTION FOR MORE DETAILS.

Is this application for after-the-fact work?*

No

Is this application a request for review after a previous denial?*

No

No

Applicable HDC Design Standards

Page / Standard # Topic

46-49/1.3.6, 1.3.7, 1.3.8 Walls & Fences 1. District Setting

Brief Description of the Applicable Aspects of Your Proposal

- "1.3.6. Site new walls and fences in configurations and locations that are compatible with the character of the building, site, and district and consistent with the location and height of other walls and fences in the district.
- "1.3.7. Construct new walls using traditional materials and designs that are compatible in configuration, height, material, scale, and detail with the character of the building, site, and district.
- a. Walls in front and side yards should generally not exceed 30" and should be constructed of red brick or fieldstone.
- b. Walls constructed of cut stone, bare concrete block, or with thin stone veneers applied to concrete or other structural block are not appropriate in locations visible from the street.
- "1.3.8. Construct new front- and side-yard fences using traditional materials and designs that are compatible in configuration, height, material, scale, and detail with the character of the building, site, and district.
- a. Front- and side-yard fences, in front of the rear corner of the main block of the building, should generally not exceed 30" in height, should be constructed of wood or metal with structural members facing inward to the property, and must be painted or sealed.
- b. Temporary, light-gauge wire fencing may be constructed as necessary to keep animals out of gardens, side, and rear yards.
- c. Chain link, vinyl, or split rail fences are not appropriate."

The proposed fence and gates will be steel in a traditional black finish with designs and heights compatible with other fences in the district, and will be sited to be consistent with the locations of other fences in the district. New stone piers at the new walkway gate will be constructed of fieldstone to match the existing nearby stone walls and piers.

The proposed fence and gates will be steel with in a traditional black finish design and heights compatible with other fences in the district.

Page / Standard #

Topic

74 / 2.3.1 Architectural Metals

2. Building Materials

Brief Description of the Applicable Aspects of Your Proposal

"Retain and preserve architectural metal features and surfaces that are important in defining the overall historic character of buildings or site features within the historic districts. These include, but are not limited to, metal roofing and flashing, gutters and downspouts, cornices, railings and porch posts, windows and hardware, light fixtures, and fences and gates."

The proposed metal fence will be steel in a traditional black finish in a style similar to the existing aluminum fence (4'-0" height and picket style). The proposed gates will be steel in a traditional black finish in a design compatible with other metal features and surfaces in the historic district.

Page / Standard #

Topic

42 / 1.1.2 Site Features: Standards

1. District Setting

Brief Description of the Applicable Aspects of Your Proposal

"1.1.2. Retain and preserve historic relationships between district buildings, structures, or streetscapes and their site features, including site structures, retaining walls, fences, foundations, driveways, and walkways."

The proposed new fencing and gates will retain and preserve the relationship between the residence and its site features: fences, driveways, and walkways.

Property Owner Information

Property Owner Name

University of North Carolina

Property Owner Signature

 Signee to be determined before formal submittal
 May 9, 2024 Form 10-300a (July 1969)

UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

NATIONAL REGISTER OF HISTORIC PLACES INVENTORY - NOMINATION FORM

(Continuation Sheet)

STATE	
North Carolina	
YTNUO	711-22-22-2
Orange	
FOR NPS USE ON	LY
ENTRY NUMBER	DATE

(Number all entries)

7.

page 8

Street, which runs north of and parallel to Franklin. Several styles of architecture are represented -- typical nine teenth century gable - roof houses, Greek and Gothic Revival, and the "Colonial Revival" and shingle - style popular in the early twentieth century -- but most of the houses are frame and feature wide verandahs, and all blend pleasantly into a harmonious whole

- 27. The Chapel of the Cross. This small Episcopal chapel, which will be nominated separately, is one of the best examples of the Early Gothic Revival in North Carolina. The main front, facing Franklin Street, features a central crenellated tower entered through a four-centered arch beneath a wooden crocketed ogee molding. The tower is flanked by large windows with two trefoil-headed panels united by a quatrefoil in the point of the arch. The four-bay sides are marked by buttresses between windows like those of the front. The large addition and a parish house were constructed in harmonizing styles. The buildings have an idyllic setting among the magnolia and crepe myrtle trees.
- 28. The President's House. The President's House at the southeast corner of Franklin and Raleigh streets is closely related to the buildings of the Georgian and Neo-Classic Revivals, but it was probably considered to be "Colonial Revival" at the time of its erection about the turn of the last century. The two-story house with hip roof features a well-executed Corinthian portico with pairs of columns on either side. Beneath the portico runs a one-story verandah supported by Ionic columns which carries around three sides of the house.
- 29. The Spencer House. The Spencer House east of the President's House is a rambling one-story frame structure with a verandah along the front and part of one side. The picture sque quality of the verandah is heightened by the coupling of the columns and the use of pedimented projections at each of two entrances. These pediments, together with several decorative gables, have given the house the name, "The House of the Seven Gables."
- 30. Dr. Caldwell's Meridian. To the rear of the Spencer House is a lane leading to what is known as "Dr. Caldwell's Meridian," situated to the rear of the president's house. Here is a bower sheltering two square brick pillars about seven feet high, fourteen inches square, and four feet apart. A nearby tablet bears the inscription, "Meridian pillars built by Joseph Caldwell, President of the University of North Carolina, 1804-1812, 1816-1835, shortly after his return from a trip to England in 1824-1825 for the procurement of Astronomical Instruments and Books."

400 East Franklin Street

PRESIDENT'S HOUSE

1907, 1929, 2014

Impressively sited on a hill overlooking Franklin Street, the President's House is a two-story, hip-roofed, Neoclassical-style house. The house is three bays wide and double-pile with weatherboards, replacement one-over-one windows, a dentil and modillion cornice, standing-seam metal roof, and two interior corbelled brick chimneys. The façade is dominated by a two-story, pedimented portico with dentil and modillion cornice supported by grouped Corinthian columns and two-story, paneled Corinthian pilasters. A one-story, hip-roofed porch with dentil cornice extends across the façade, under the portico, and wraps around the right (west) and left (east) elevations, supported by Ionic columns. The six-panel door, centered on the façade, is flanking by doublehung diamond-paned windows with aprons and has a three-part transom. Above the entrance, a second-story porch under the portico is encircled by a turned railing and accessed by a paired door in a projecting canted bay. Left of the entrance is a one-story, bow window. An entrance on the right elevation is a multi-light-door with sidelights and transom. There are one-story, projecting bays under the porch roof on the right and left elevations, a later second-story projecting bay on the right elevation, and a gabled dormer on the rear.

A one-story, truncated hip-roofed ell extends from the left rear (southeast), encompassing an earlier one-story addition, and with French doors and a porch on Ionic columns extending the depth of this wing. A two-story, hip-roofed ell at the right rear (southwest) has simple dentil molding at the roofline. At the far right rear corner of the house a one-story, flat-roofed wing connects to a one-story, hip-roofed wing with three sets of double-leaf, ten-light French doors with five-light sidelights and three-part transoms on both the east and

west elevations. A stone wall extends along the Franklin and Raleigh street sides of the property and there is raised brick sidewalk along Raleigh Street. This spacious house was erected in 1907 to serve as residence for the university president. It stands on the same lot where an earlier president's house stood until it burned on Christmas Day, 1886. The house was designed by architect Frank P. Milburn and the first occupant of the present building was Francis P. Venable, president from 1900 to 1914. It was remodeled in 1929 by Atwood & Nash, architects. The house was renovated again with the one-story addition at the rear completed in 2014. The rear additions do not significantly impact the historic integrity of the house.

In the 2015 survey, this was deemed a Contributing Building.

GARAGE

post-1949

Two-story, hip-roofed garage with apartment above has weatherboards, six-over-six wood-sash windows, and a pent roof over the two-car garage door on the right (west) elevation. A second-floor entrance on the left (east) elevation is sheltered by a gabled roofed porch and there is a low gabled dormer on the front (north) elevation. The garage apartment has a 402 E. Franklin Street address, though it stands on the same parcel as the President's House. In the 2015 survey, this was deemed a Noncontributing Building.

SOURCE: Heather Wagner Slane, National Register of Historic Places Nomination: Chapel Hill Historic District Boundary Increase and Additional Documentation, Orange County, OR1750 (Raleigh, NC: North Carolina State Historic Preservation Office, 2015), courtesy of the North Carolina State Historic Preservation Office.

According to Orange County property data as of 2013:

Plot size: 1.549 acres

Building size: 0 sq ft. Ratio: Building/Plot: 0

For link to this information: https://property.spatialest.com/nc/orange/#/property/9788123710

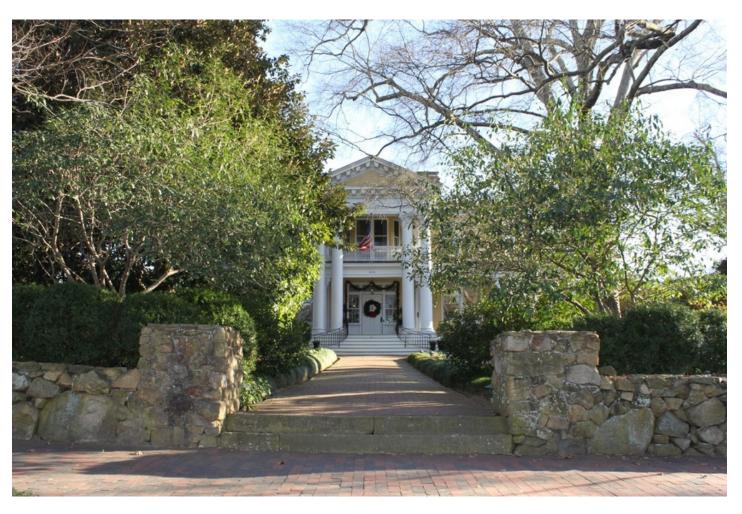
For link to 1925-1959 Sanborn maps and map data for this property:

Cite this Page:

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Published on Sep 14, 2020. Last updated on Jun 29, 2021.















400 East Franklin Street (UNC President's Residence): Gates. Stone Piers, and Fencing

1. Written Description of Physical Changes Proposed

The scope of work included in this application is the addition of a new pedestrian gate at the front walkway and new fencing at the front and sides of the property, which - when joined to existing fencing at the rear - will form a continuous enclosure around the perimeter of the site to provide improved security for occupants in the Residence. The project was initiated in response to recent incidents of individuals walking up the driveway and front walkway, mounting the steps to the porches and looking in windows, and even wandering back to the gardens at the rear of the site, and other private areas.

Fencing. An existing 4' high section of dark bronze aluminum Type B fencing extends around the east and west sides, and rear of the property. This fence was approved by the Chapel Hill Historic District Commission just prior to the beginning of a major renovation and addition to the President's Residence, completed in 2013. An existing fieldstone wall extends along the front of the lot on East Franklin Street and continues around the corner to the west side of the lot on Raleigh Road. Though this stone wall at 3'-0" high and 3'-0" wide, already provides a strong sense of protection and enclosure from the sidewalk and street, it cannot halt a determined trespasser. Similarly, the existing entryway, with large stone piers at either side of a 9' wide brick walk, provides an almost welcoming gesture to passersby who would be tempted to venture inside.

This application includes the addition of new Type A and Type B fencing to complete the continuous enclosure around the entire site. The new fencing will be steel in a traditional black finish, in a picket style similar to the existing fence and gate, and will have the same 4'-0" height.

Type A Fencing. The vehicular and pedestrian gates in the driveway will be flanked by a 4' high decorative ornamental steel Type A fence similar in design and detailing to the gates. This fencing will have two bars at the top and bottom to relfect the design of the proposed gates. These flanking portions of fence will extend from the stone piers as shown on the plan. The pedestrian gate at the front walkway will also be flanked by the same 4' high Type A fence extending from the stone piers as shown on the plan in a curved design to soften the appearance.

<u>Type B Fencing.</u> The more functional and simpler Type B fencing will have only one top and bottom bar so that it will be less visible from the street. This fencing will be set into the site about 15'-0" from the Franklin Street sidewalk on the north side, 6'-0" in from the Raleigh Road sidewalk on the west and will be obscured from view as much as possible with existing and new plantings.

<u>Gates</u>. A double-swing vehicular gate and two single-swing pedestrian gates are proposed. The gates would be mounted on fieldstone piers, which have been approved administratively.

Driveway Vehicular Gate and Pedestrian Gate. The existing driveway leading from Franklin Street into the site is currently open to any motorist who would choose to enter. In this application, a vehicular gate is proposed to be added where the driveway meets the existing brick paved parking court, to provide controlled access to the interior of the property. This gate will be a decorative steel type in a traditional black finish, with double swing leaves, equipped with a keypad for control, mounted on new 6' high fieldstone piers (approved administratively) on each side that tie into the new sections of steel fencing. The position of the gate will be approximately 84'-0" from the public sidewalk and 110'-0" from the street. A new pedestrian walkway (approved administratively) will lead from the parking area to the pedestrian gate, consisting of approximately 3' irregular bluestone stepping stones in a gray color, set on a gravel base.

A pedestrian gate is proposed adjacent to the proposed vehicular gate; this would serve as the main access/egress for the residents. This gate will also be a decorative steel type swing gate in a traditional black finish, to complement the vehicular gate and perimeter fence. It would be mounted on the new sections of steel fencing. (By code, this gate is required to be offset from the stone pier by a minimum of 4', this offset includes the decorative fencing.)

The new asphalt turnaround area in the driveway near East Franklin Street has been administratively approved.

<u>Front Pedestrian Gate</u>. At the sidewalk on Franklin Street, two existing stone steps flanked by massive stone piers lead up to the existing 9' wide brick walkway extending to the house. The new fencing will cross this existing brick walkway at a point about 15' into the site from the sidewalk. At this crossing, a new decorative steel double swing gate in a traditional black finish is proposed, mounted to two new 4' high fieldstone piers on each side.

The piers will be of Chatham County fieldstone to match the existing stone piers on the property. The dimensions will be 4'-0" high and 2'-0" square, with a stone cap, and will be constructed with flat-faced rocks with squared-off corners and 1" mortar joints. The piers will be built behind the existing brick gutters, which will remain.

18" high black painted metal barrier rails will extend from the existing stone piers at the front steps to the new stone piers at the proposed gate, in front of the existing boxwood hedges.

Refer to the plans in this application, and photos, plans and elevations of existing conditions and proposed elements.

2. History, Context, and Character Information.

The President's residence was designed by architect Frank Milburn (as were numerous other buildings at UNC), and is considered a typical example of the period Colonial Revival style. Construction was completed in 1907. The house was originally constructed for the use of the president of the University of North Carolina in Chapel Hill, and has been used by the UNC system presidents since the first consolidation of the UNC system in 1931.

It is listed in the National Register of Historic Places application and is a contributing resource to the Chapel Hill National Register Historic District and the Chapel Hill Franklin-Rosemary Local Historic District.

3. Justification of Appropriateness

The proposed elements in this project are in character with the Franklin-Rosemary Historic District, being similar in materials, size, and scale to fences and gates in several nearby properties. Refer to the applicable Standards of Appropriateness in the application.

DRIVEWAY FROM EAST FRANKLIN STREET SHOWING LOCATION OF GATES





DRIVEWAY FROM EAST FRANKLIN STREET SHOWING LOCATION OF GATES





LOCATION OF GATES NEAR PARKING COURT

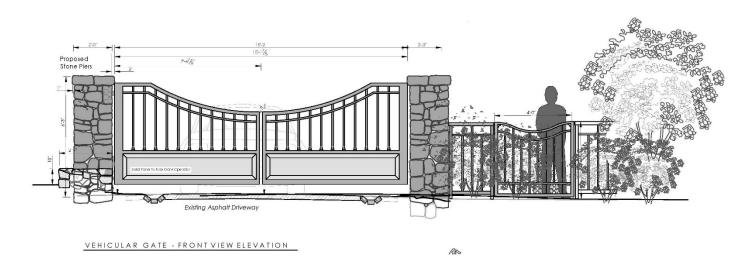


LOCATION OF GATES LOOKING TOWARD E FRANKLIN STREET

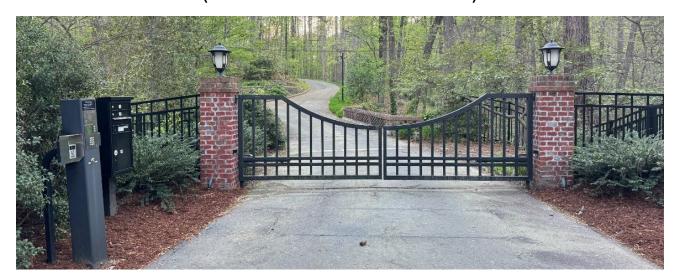


Photos and Precedent Images 400 E Franklin Street: President's Residence

PROPOSED VEHICULAR GATE AND PEDESTRIAN GATE



PRECEDENT IMAGES OF VEHICULAR GATE STYLE (UNC CHANCELLOR'S RESIDENCE)

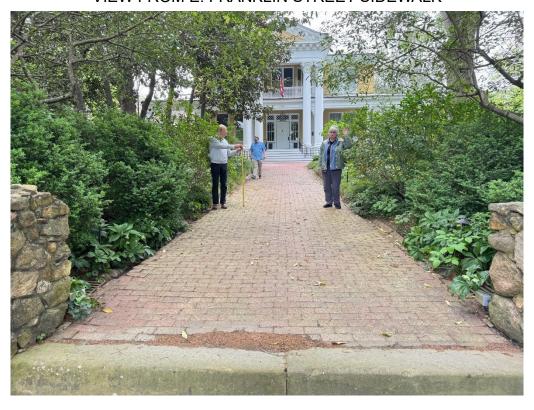




EXISTING CONDITION OF FRONT WALKWAY



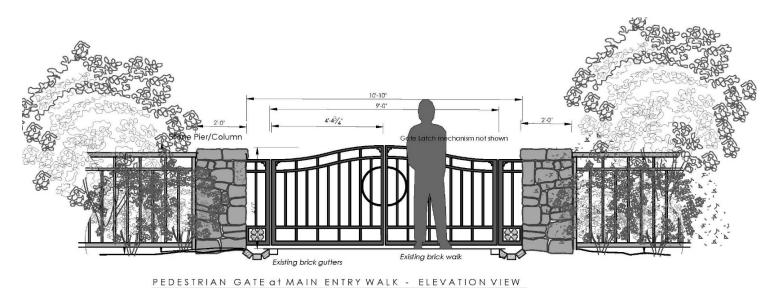
VIEW FROM E. FRANKLIN STREET SIDEWALK



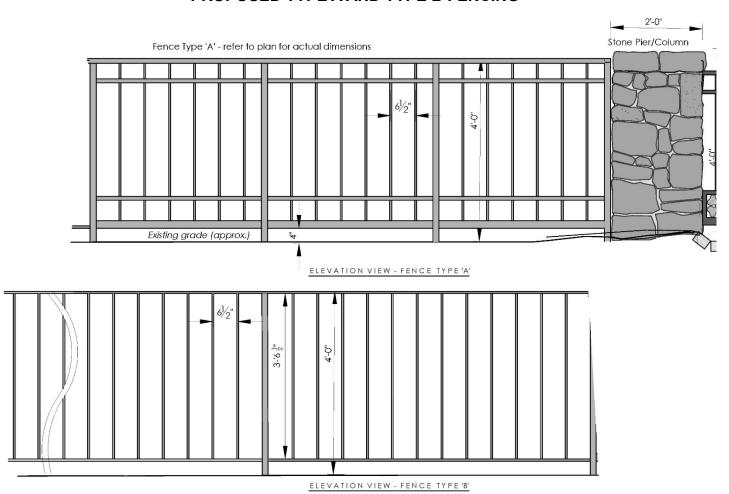
PROPOSED GATE LOCATION

Photos and Precedent Images 400 E Franklin Street: President's Residence

PROPOSED FRONT WALKWAY GATE



PROPOSED TYPE A AND TYPE B FENCING



FRONT WALKWAY GATE - PRECEDENT IMAGES



COKER ARBORETUM



FRANKLIN-ROSEMARY DISTRICT

FRONT WALKWAY GATE - PRECEDENT IMAGES



GIMGHOUL DISTRICT

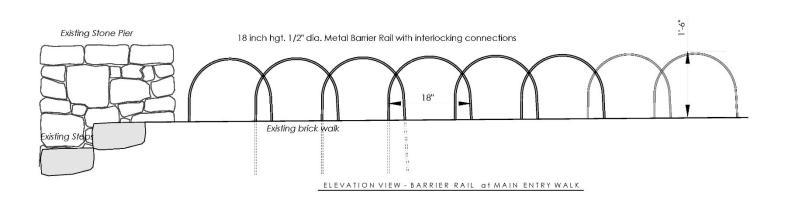


DETAIL OF SIMILAR DECORATIVE ELEMENT

Photos and Precedent Images 400 E Franklin Street: President's Residence FENCING



PROPOSED TYPE OF LOW BARRIER RAIL ALONG FRONT WALKWAY



ELEVATION VIEW OF PROPOSED BARRIER WALL

Photos and Precedent Images 400 E Franklin Street: President's Residence

SECTION VIEWS ALONG E. FRANKLIN STREET AND RALEIGH ROAD

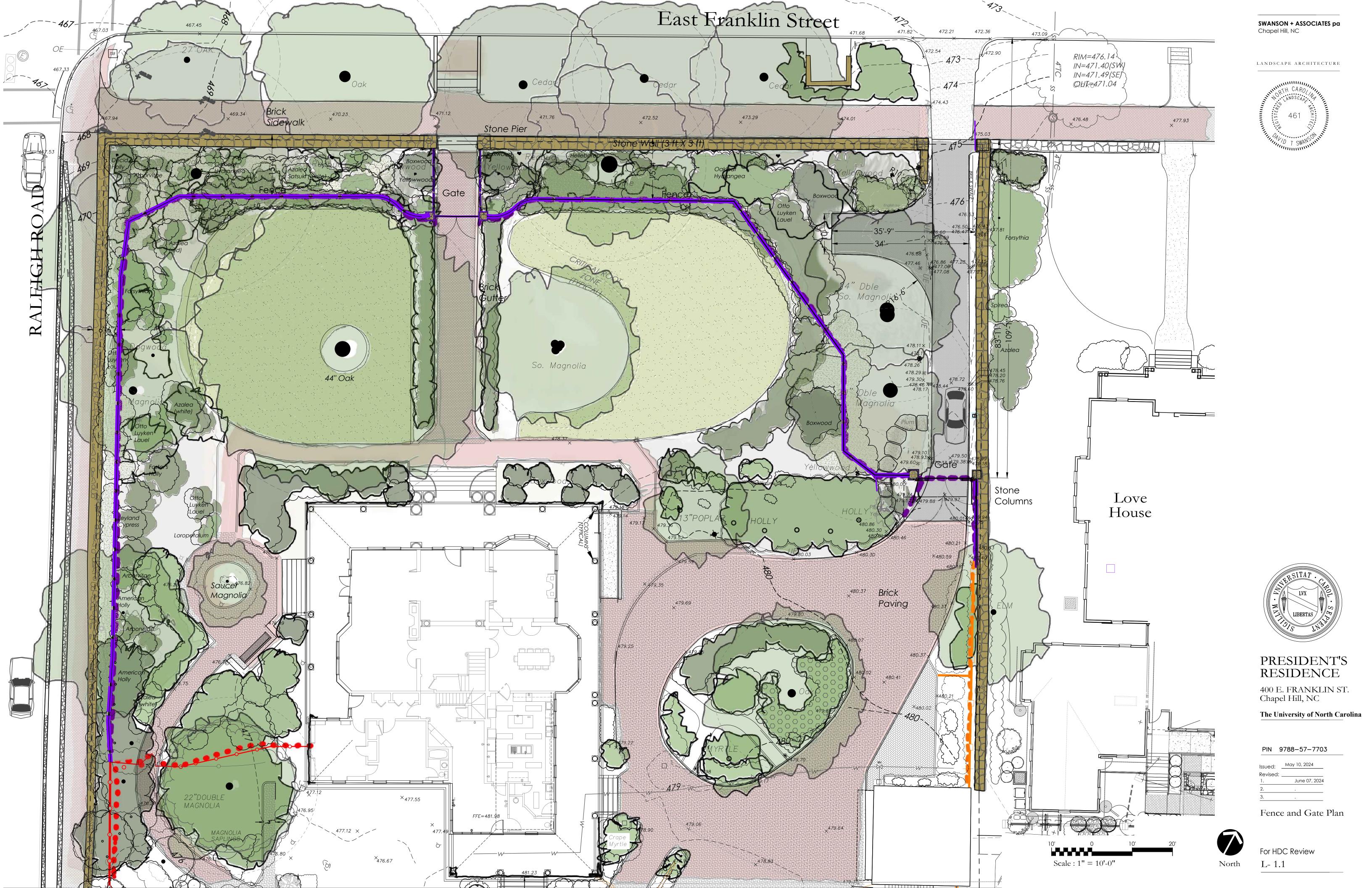


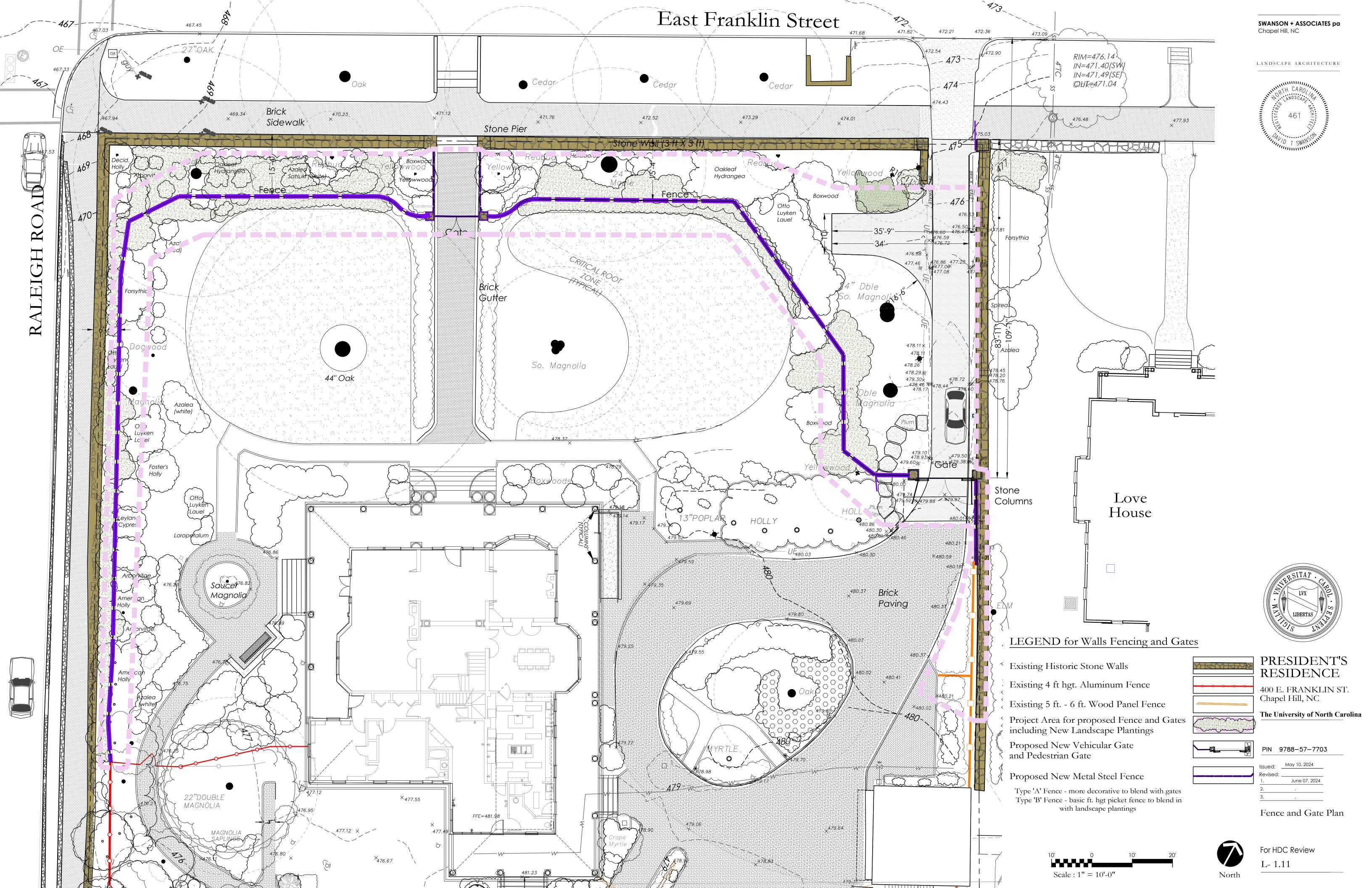
EXISTING CONDITIONS SHOWING 4' HIGH ALUMINUM FENCE ALONG SIDEWALK ON RALEIGH ROAD

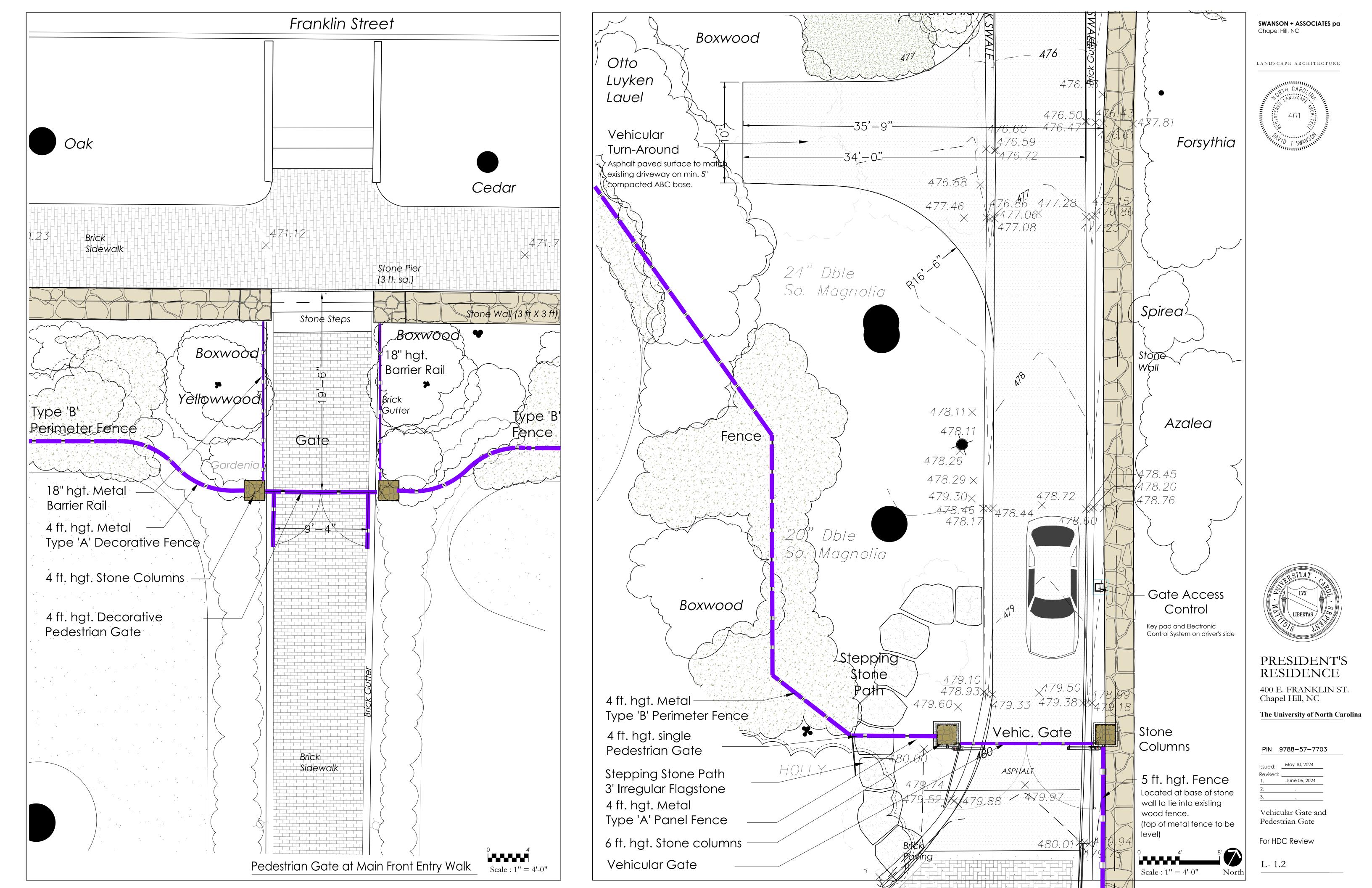






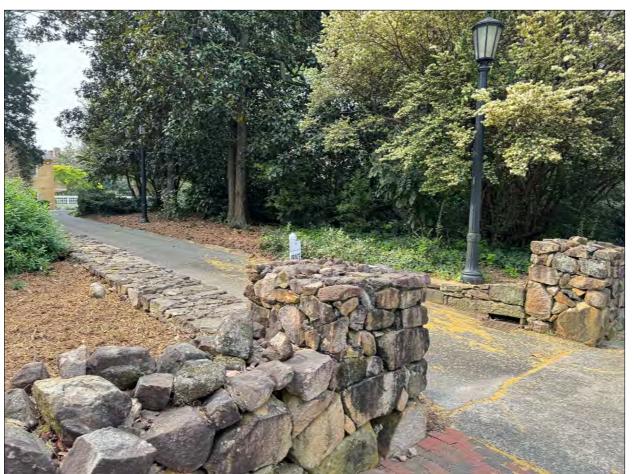




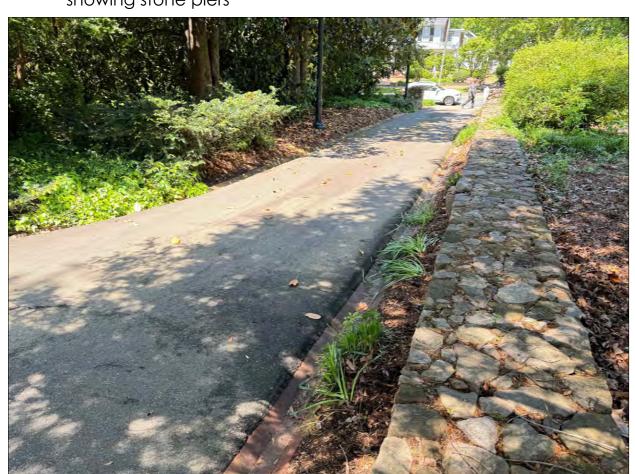




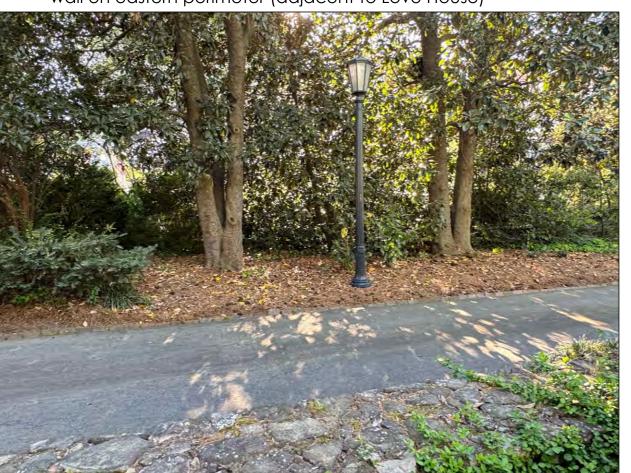
View of Driveway from E. Franklin St.



3. View of Driveway from sidewalk along E. Franklin St. showing stone piers



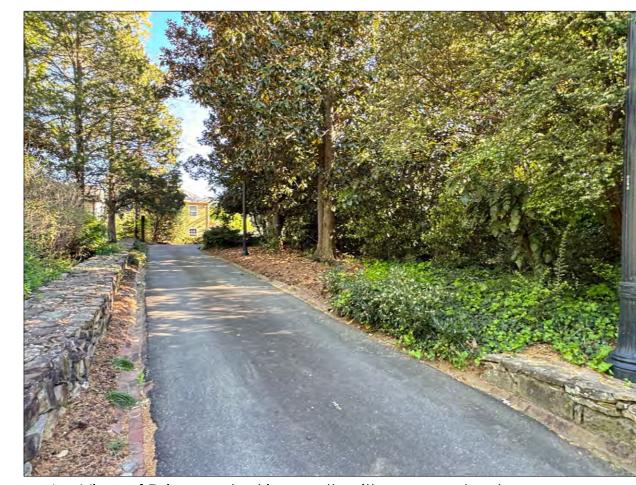
5. View of Driveway looking north showing existing stone wall on eastern perimeter (adjacent to Love House)



EXISTING CONDITIONS at DRIVEWAY - 400 E. FRANKLIN ST.



2. View of Driveway from sidewalk along E. Franklin St.



View of Driveway looking south with proposed gate located toward rear of drive.



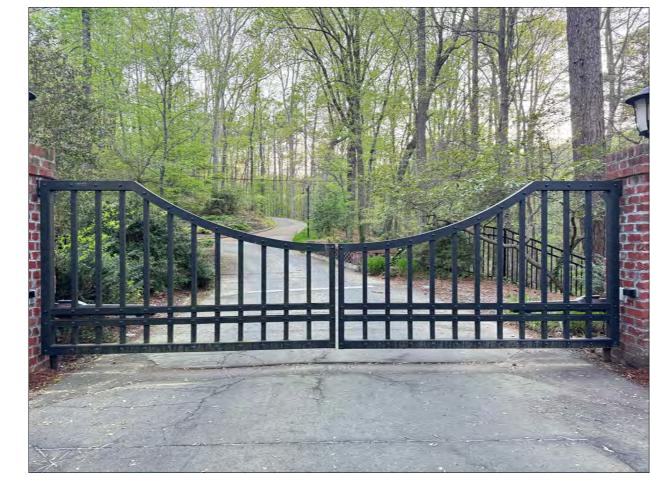
6. View of Driveway looking north



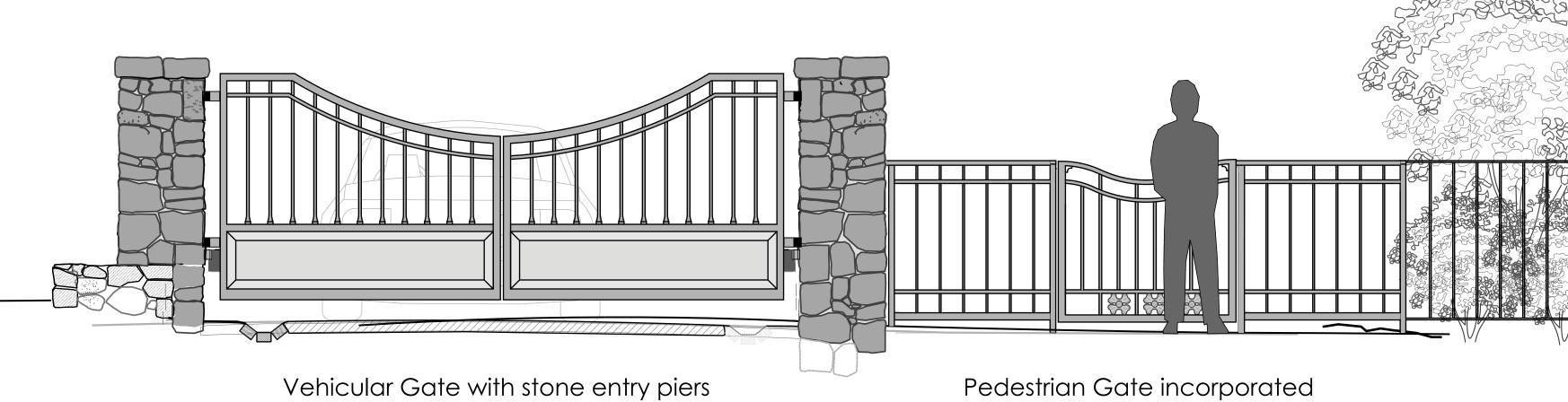
8. View of Driveway looking south in location of proposed gate



VEHICULAR GATE - PRECEDENT EXAMPLE GATES



UNC-CH Chancellor's Vehicular Gate off Raleigh Rd.



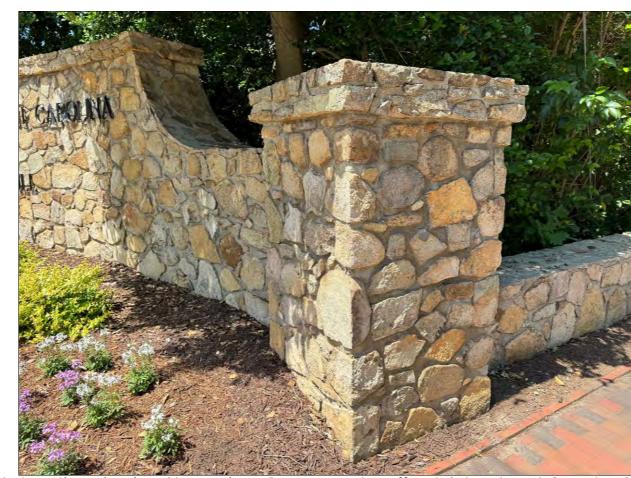
VEHICULAR GATE - FRONT VIEW ELEVATION Scale: 1"-0"=2'-0"



UNC President's Residence Garden Gate (with swooping gate detail - Front Elevation view) Stone Pier - Campus Entry off Raleigh Rd and Country Club



Stone Pier - Campus Entry Cameron Ave at Pittsboro St.





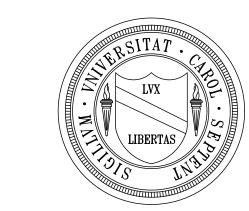
Stone Pier - 240 Glandon Dr 4 ft hgt X 2 ft wide

into perimeter fence

Stone Pier - 106 Park Place

Stone to match the existing stone on the UNC—CH campus and UNC President's Residence— predominately Chatham County native field stone (weathered look).

Scale : 1" = 2'-0" 1/2'= 1'-0"



SWANSON + ASSOCIATES pa

LANDSCAPE ARCHITECTURE

Chapel Hill, NC

Dense evergreen

Vegetation

PRESIDENT'S RESIDENCE

400 E. FRANKLIN ST. Chapel Hill, NC

The University of North Carolina

PIN 9788-57-7703

Issued: <u>May 10, 2024</u> June 07, 2024

Existing Conditions Photos Precedent Images Vehicular Gate and Pedestrian Gate For HDC Review

L- 2.0

